

Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 CIAE-00 H-01
INR-07 IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01
PM-05 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 /082 W
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P R 151122Z OCT 77
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC PRIORITY 2393
INFO SECDEF WASHDC
USMISSION USNATO
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0508

E.O. 11652: GDS
TAGS: PARM NATO MBFR
SUBJ: FURTHER DELEGATION COMMENTS ON REVISED FRG TEXT OF
INITIATIVE

REF: (A) MBFR VIENNA 497; (B) STATE 243803

1. FOLLOWING ARE FURTHER SUGGESTED MINOR AMENDMENTS OF
LATEST FRG TEXT REFTEL (B) BEYOND THOSE COVERED IN MBFR 497.
THE PURPOSE IN EACH CASE IS INCREASED CLARITY:

2. IN PARA 3, THE REFERENCES TO PHASE II SHOULD BE RETAINED
WHERE THEY WERE ORIGINALLY IN THE TEXT AGREED IN LONDON. THIS
WOULD BE DONE BY DELETING THE FIRST-MENTIONED PHRASE QUOTE IN
PHASE II UNQUOTE FROM ITS PRESENT POSITION IN THE LATEST GERMAN
TEXT AFTER THE FIRST REFERENCE TO QUOTE THE MANPOWER REDUCTIONS
UNQUOTE AND SECONDLY BY REINSERTING THE DELETED PHRASE QUOTE
IN PHASE II UNQUOTE AFTER THE SECOND REFERENCE TO QUOTE MANPOWER
REDUCTIONS UNQUOTE. THE ENTIRE SENTENCE, INCLUDING OUR PROPOSED
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MODIFICATION DELETING REFERENCE TO QUOTE IN CONNECTION WITH A
PHASE I AGREEMENT UNQUOTE, WOULD THEN BE AS FOLLOWS: BEGIN TEXT:
QUOTE THE TWO SIDES WOULD SPECIFY IN PHASE I THE AMOUNT OF THE
MANPOWER REDUCTIONS TO BE TAKEN IN PHASE II BY THE US AND USSR
AND THE OVERALL TOTAL OF MANPOWER REDUCTIONS TO BE TAKEN IN
PHASE II BY THE NON-US AND NON-SOVIET DIRECT PARTICIPANTS
RESPECTIVELY IN ORDER TO REACH THE AGREED COMMON

COLLECTIVE CEILING UNQUOTE.

3. REASONS FOR THE PROPOSED CHANGES ARE AS FOLLOWS:. THE PRESENT LANGUAGE QUOTE WOULD SPECIFY THE AMOUNT OF THE MANPOWER REDUCTIONS IN PHASE II TO BE TAKEN IN PHASE II BY THE US AND USSR UNQUOTE IS REPETITIVE AND DIFFICULT TO UNDERSTAND. THE OMISSION OF THE SECOND PHRASE QUOTE IN PHASE II UNQUOTE FROM THE LATTER PART OF THE SENTENCE RESULTS IN A SENTENCE WHICH DOES NOT MAKE IT CLEAR THAT THE OVERALL TOTAL OF MANPOWER REDUCTIONS TO BE TAKEN BY THE NON-US AND NON-SOVIET DIRECT PARTICIPANTS RESPECTIVELY WOULD IN FACT BE TAKEN IN PHASE II.

4. WE NOTE THAT THE WORD QUOTE MANPOWER UNQUOTE HAS BEEN DELETED IN TWO PLACES IN THE SECOND SENTENCE OF PARA 4A(2). THE APPARENT GERMAN MOTIVE MAY HAVE BEEN TO LEAVE THE WAY OPEN FOR THE POSSIBILITY OF FURTHER REDUCTIONS OF SOVIET TANKS IN PHASE II. IN ANY EVENT THE WORD SHOULD BE RESTORED IN BOTH PLACES. THE REMOVAL OF THE WORD OBSCURES THE FACT THAT THE COMMITMENT THE WEST IS PROPOSING IN THE INITIATIVE WOULD CONCERN ONLY MANPOWER. THIS FACT SHOULD BE CLEAR IN THE TEXT. MAKING IT CLEAR WOULD, OF COURSE, NOT PRECLUDE AGREEMENT ON OTHER TYPES OF REDUCTIONS IN PHASE II. THIS WOULD IN ANY EVENT BE THE CASE, BUT THIS POSSIBILITY IS ALSO COVERED EXPLICITLY IN PARA 4A(3).

5. IN PARA 4A(2) THE SECOND REFERENCE TO STAGE 2 DELTED BY THE FRG FROM THE LONDON TEXT SHOULD BE REPLACED IN ORDER TO MAKE
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THE WESTERN CONCEPT CLEAR. THUS, THE FULL SENTENCE INCLUDING OUR EARLIER RECOMMENDATION WOULD READ QUOTE THE NUMBER OF THE MANPOWER REDUCTIONS WHICH WOULD BE TAKEN BY THE US AND THE USSR IN THIS STAGE AND THE OVERALL TOTAL OF MANPOWER REDUCTIONS TO BE TAKEN IN THIS STAGE BY THE NON-US AND NON-SOVIET DIRECT PARTICIPANTS RESPECTIVELY WOULD BE SPECIFIED IN PHASE I. UNQUOTE THE REASON FOR THE REPLACEMENT OF THE SECOND REFERENCE TO STAGE 2 IS THAT ITS OMISSION IN CONNECTION WITH THE REDUCTIONS OF THE NON-US AND NON-SOVIET DIRECT PARTICIPANTS RESULTS IN LANGUAGE WHICH FAILS TO MAKE CLEAR THE NATURE OF THE PROPOSED WESTERN COMMITMENT IN THIS INSTANCE, WHICH WOULD BE TO SPECIFY THE OVERALL NUMBER OF REDUCTIONS TO BE TAKEN BY NON-US WESTERN DIRECT PARTICIPANTS IN THE SECOND STAGE. THE PRESENT FRG LANGUAGE MAKES THIS ASPECT OF THE WESTERN PROPOSAL APPEAR LESS CLEAR AND DEFINITE IN TERMS OF A COMMITMENT TO THE EAST.

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6. IN THE FIRST SENTENCE OF PARA 4B, THE WORD QUOTE COULD UNQUOTE SHOULD BE REPLACED BY QUOTE WOULD UNQUOTE IN ORDER TO CONFORM WITH THE REMAINDER OF THE TEXT AND TO MAKE THIS ALTERNATIVE APPEAR JUST AS BINDING AS 4A. WE ALSO SUGGEST ADDING THE WORD QUOTE MANPOWER UNQUOTE IN THE REFERENCE TO PHASE II REDUCTIONS BY NON-US AND NON-SOVIET DIRECT PARTICIPANTS. THE RESULTING SENTENCE, INCORPORATING THE PREVIOUSLY PROPOSED MODIFICATIONS, WOULD READ QUOTE AS AN ALTERNATIVE TO "A" ABOVE, IN ADDITION TO PROVIDING FOR AGREED US AND SOVIET REDUCTIONS AND LIMITATIONS IN PHASE I AS THE WEST HAS PROPOSED, THE NUMBER OF REDUCTIONS OF GROUND FORCE PERSONNEL TO BE TAKEN IN PHASE II BY THE US AND THE USSR AND THE OVERALL TOTAL OF MANPOWER REDUCTIONS TO BE TAKEN IN PHASE II BY ALL NON-US AND ALL NON-SOVIET DIRECT PARTICIPANTS RESPECTIVELY IN ORDER TO REACH THE COMMON COLLECTIVE CEILING WOULD BE SPECIFIED IN PHASE I. UNQUOTE

7. WE BELIEVE IT WOULD BE USEFUL FOR THE GUIDANCE TO PROVIDE A SELF-CONTAINED, LOGICAL AGREED EXPLANATION OF WHY THE WEST IS OFFERING TWO ALTERNATIVE WAYS OF EXPRESSING A PHASE I COMMITMENT
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ON TIME AND AMOUNT OF PHASE II REDUCTIONS. ONE WAY TO DO THIS WOULD BE TO ADD THE FOLLOWING SENTENCE TO THE END OF PARA 4B:
QUOTE THIS ALTERNATIVE WOULD PROVIDE FOR A SINGLE STAGE WITHDRAWAL IN PHASE II. UNQUOTE ALTERNATIVELY, THIS POINT COULD BE ADDED TO THE QUESTIONS AND ANSWERS AS FOLLOWS: QUOTE IF THE EAST

ASKS WHY THE WEST IS PROPOSING TWO ALTERNATIVE WAYS OF EXPRESSING A TIME AND AMOUNT COMMITMENT REGARDING PHASE II REDUCTIONS, WESTERN NEGOTIATORS SHOULD REPLY THAT THE FIRST PROPOSAL WOULD PROVIDE A BASIS FOR USING THE EQUAL PERCENTAGE METHOD. REDUCTIONS UNDER IT WOULD BE TAKEN IN TWO STAGES. ALTERNATIVE B WOULD PROVIDE FOR A SINGLE STAGE OF REDUCTIONS IN PHASE II. UNQUOTE

8. TO MAKE MORE CLEAR OUR RECOMMENDATIONS IN REFTEL FOR DELETION OF OVER-FREQUENT REFERENCES TO THE PHRASE QUOTE IN CONNECTION WITH A PHASE I AGREEMENT UNQUOTE, WE PRESENT BELOW THE LANGUAGE OF THE AMENDED POINTS IN ADDITION TO THOSE QUOTED ABOVE.

9. PARA 4A WOULD READ QUOTE BOTH SIDES WOULD AGREE IN PHASE I THAT THESE REDUCTIONS WOULD BE TAKEN IN PHASE II IN TWO REDUCTION STAGES UNQUOTE.

10. PARA 4A(3) WOULD READ QUOTE SECOND PHASE NEGOTIATIONS WOULD DETERMINE THE MODALITIES OF THE PHASE II REDUCTIONS ESTABLISHED IN PHASE I AND DEAL WITH OTHER TOPICS WHICH MAY BE RAISED BY THE PARTICIPANTS UNQUOTE.

11. PARA 4B, SECOND AND THIRD SENTENCES, WOULD READ QUOTE THE PHASE II NEGOTIATIONS WOULD DETERMINE THE MODALITIES OF THE PHASE II REDUCTIONS ESTABLISHED IN PHASE I AND DEAL WITH OTHER TOPICS WHICH MAY BE RAISED BY THE PARTICIPANTS. A COMMITMENT IN PHASE I WOULD ALSO PROVIDE THAT THE PHASE II REDUCTIONS WOULD
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TAKE PLACE WITHIN A FIXED PERIOD OF TIME, SAY THREE YEARS, FROM THE ENTRY INTO FORCE OF THE PHASE I AGREEMENT UNQUOTE.RESOR

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